o bring a dictator to justice is not an easy task. For more than two decades, an international team of human rights defenders has worked tirelessly within a hostile environment to bring litigation against Hissen Habré, Chad's former president who cultivated a bloody dictatorship from 1982 until 1990. In 2013, the Extraordinary African Chambers responded to these atrocities by accusing Habré, now in exile in Senegal, of crimes against humanity, war crimes, and torture.



This long and daunting fight to bring Habré to justice has been driven by the struggle against impunity, which has become a cancer across Africa. It is our hope that the Habré case will set a precedent for how to hold perpetrators accountable for violations and demand compensation for victims. It will not only serve to address past injustices and deter future offenders, but will also pave the path toward national reconciliation. Ultimately, the trial will serve to strengthen the rule of law and respect for

human rights in Chad.

The Habré case shows the importance of cooperation amongst civil society organizations and the potential of partnerships between international and national groups. It illustrates the vital need to champion the rights of the oppressed and provide legal services to the poor. Above all, the case is a testament to the Chadian people's quest for justice and the power of individual courage, patience, faith, and sacrifice. **9** 

### How to Bring a Dictator to Justice: The Hissen Habré Trial

# DELPHINE DJIRAIBÉ REAGAN-FASCELL DEMOCRACY FELLOW NATIONAL ENDOWMENT FOR DEMOCRACY JUNE 19, 2014

The views expressed in this presentation represent the opinions and analysis of the speaker and do not necessarily reflect those of the National Endowment for Democracy or its staff.

### **Presentation Overview**

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- I. What is at Stake?
- II. Background Information
- III. Major Actors
- IV. Case Timeline
- V. Recommendations
- VI. Lessons Learned



### I. What is at Stake?



### At the global level:

- Struggle against impunity
- Important precedent for how to hold perpetrators accountable
- Demand compensation for victims

### What is at Stake?



### At the national level:

- Accountability among Chad's political elite
- Strengthening rule of law and respect for human rights
- Properly addresses past injustices
- Establishment of the truth
- Identification of perpetrators
- Acknowledgment of the suffering of victims and proper reparation
- Enacting reforms to set up guarantees of nonrecurrence

### II. Background Information

- Since 1960, all six regimes (except the postindependence government), have seized power by military coup.
- In 1979, civil war broke out.
- Habré (a Muslim from the north) led a rebellion against the government ruled by a Christian from the south.
- In 1982, Habré took power by military coup and established a bloody dictatorship.



1. Ngarta Tombalbaye, 1960-1975



2. Malloum Ngakoutou, 1975-1979



3. Lol Mahamat Choua, 1979



4. Goukouni Weddey, 1979-1982



5. Hissen Habré, 1982-1990



6. Idriss Deby, 1990-present

### Background Information: Hissen Habré (1982-1990)

- Dictatorship relied on corruption, violence, and a culture of fear
- Lack of freedom of expression, opinion, or movement
- Discrimination and massacre of other ethnic groups including: Hadjarai, Zakawa, Arabe, Sara ("Black September")
- Massive extra-judiciary killings (40,000 causalities)

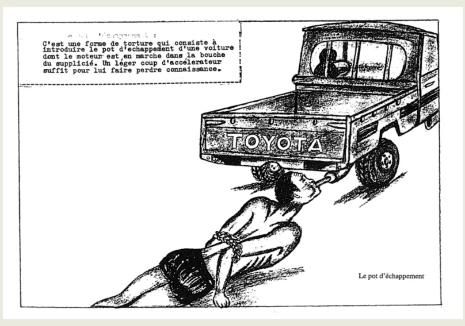


Former dictator, Hissen Habré, overthrown by Idriss Deby, takes refuge in Senegal.

### Background Information: Hissen Habré (1982-1990)

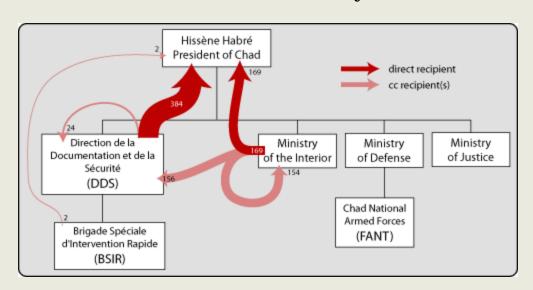
## Torture tactics utilized by the "secret police," or the Documentation and Security Directorate (DDS)





### III. Major Actors: Perpetrators

- Hissen Habré
- Key accomplices including: Saleh Younouss, Guihini Kore, Mahamat Djibrine (El Djonto), Abakar Torbo, and Zakaria Berdei
- The Documentation and Security Directorate (DDS)



Flow of documents addressed to Hissen Habré (1982 – 1990)

*Darker arrows* = direct correspondence*Lighter arrows* = recipients were copied on correspondence



"The Corridor of Death" within the "Piscine," Habré's most notorious prison operated by the DDS.

### **Major Actors: Victims**











### Major Actors: Victims' Allies



Reed Brody, lawyer with Human Rights Watch



Jacqueline Moudeina, human rights activist and lawyer



Plaintiffs and their lawyers

### CSOs including:

- o ATPDH
- Human Rights Watch
- o FIDH
- Amnesty International
- Bread for the World
- MISEREOR Germany
- Victim's lawyers
- UN, EU, African Union (AU)
- France, US

### Major Actors: Senegal and Chad

### Senegal's government under Wade

- Lack of political will
- Playing legal games



Former Senegalese President, Abdoulaye Wade

### Chad's current government

- Lack of political will
- Playing legal games

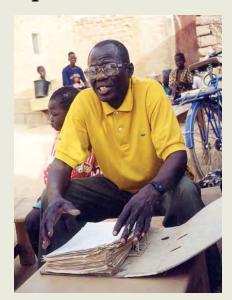


**Current Chadian President, Idriss Deby** 

# IV. Case Timeline 1990 – 2000

#### **ADVANCES**

• Souleymane Guengueng, founder of the victim's association in exile in the US, helped victims file first complaint in Dakar.



Souleymane Guengueng



Plaintiffs and their lawyers

#### **SETBACKS**

 Case dismissed by Senegalese court claiming they have no jurisdiction.

# Case Timeline: 2000 – 2011

### **ADVANCES**

- Case survived thanks to Belgium's universal jurisdiction.
- Habré indicted; international arrest warrant and extradition request announced.
- Habré arrested.

#### **SETBACKS**

- Habré released.
- Senegal placed Habré "at the disposal of the AU."
- Senegal's demand for full payment of trial funds stalls process.

# **Case Timeline:** 2012 – 2013

#### **TURNING POINT...**

- Newly-elected President Macky Sall pledges to begin Habré trial immediately.
- The International Court of Justice (ICJ) ruled that Senegal must prosecute Habré or extradite him to Belgium.
- Senegal and the AU sign an agreement creating "Extraordinary African Chambers" to try Habré.
- June 30, 2013 HH arrested
- 1,015 victims register with the Chambers; 5 give testimony to the judges.



Macky Sall, President of Senegal



Lawyers filing complaint with the Extraordinary African Chambers in Dakar in July 2013.

# **Case Timeline:** 2014 – 2015

- 16)
- Investigation phase ongoing
  - Granted 15 months to complete
  - Performed four investigation missions in Chad
  - Heard testimony from over 2,000 direct and indirect victims
- Judges will issue a ruling after investigation is complete
- Need for sufficient supporting evidence in order to issue a trial referral decision
- Strong case, confident evidence is sufficient
- Trial could begin in early 2015

### V. Recommendations



- Undertake a national political agreement to use the Habré case as a foundation for reconciliation
- Create a mechanism to address rehabilitation, compensation, and reconciliation
- Identify necessary reforms to create guarantees of non recurrence
- Allocate budget for "victims' monument" and social security fund
- Bring Habré's accomplices to justice, including implementation of the Chambers' statute to hand over key accomplices to the EAC

- Strengthen Senegal's legal capacity relating to universal jurisdiction
- Extend the jurisdiction of the African Court to crimes committed by African leaders
- Act quickly to ensure justice is delivered to victims in a timely manner

### VI. Lessons Learned



- Effective North-South cooperation among CSO's
- Importance of providing legal services to poor people
- Need to be proactive, timely, legal, and diplomatic in all proceedings
- Importance of international instead of domestic prosecution to ensure a fair trial
- Need to strengthen judicial capacity
- Lack of state cooperation with civil society can be detrimental to process
- Power of individual courage, patience, faith, and sacrifice

### Thank you!





Photos courtesy of: Human Rights Watch, Human Rights Data Analysis Group, and Foreign Policy